STATE TRANSPORTATION BOARD MEETING MINUTES

9:00 a.m., Friday, March 17, 2017 City of Tucson Council Chambers 255 W. Alameda Tucson, AZ 85701

Board Meeting start time: 9:55 A.M. MST

Roll call by Board Secretary Linda Hogan

In attendance: Deanna Beaver, William Cuthbertson, Joe La Rue, Jack Sellers, Michael Hammond, Steve

Stratton and Jesse Thompson.

Absent: None.

Call to the Audience: None presented.

STATE TRANSPORTATION BOARD MEETING - MARCH 17, 2017

INDEX

PAGE
ITEM 1: DISTRICT ENGINEER'S REPORT (Rod Lane)
ITEM 2: DIRECTOR'S REPORT (John Halikowski)
ITEM 3: CONSENT AGENDA
MOTION TO APPROVE CONSENT AGENDA
ITEM 4: LEGISLATIVE REPORT (Bruce Bartholomew)
ITEM 5: FINANCIAL REPORT (Kristine Ward)
ITEM 6: MULTIMODAL PLANNING DIVISION REPORT
ITEM 7: PRIORITY PLANNING ADVISORY COMMITTEE (PPAC) (Clemenc Ligocki)
MOTION TO APPROVE PROJECT MODIFICATIONS ITEMS 7a through 7b23
MOTION TO APPROVE NEW PROJECTS ITEMS 7c through 7n25
ITEM 8: STATE ENGINEER'S REPORT (Dallas Hammit)25
ITEM 9: CONSTRUCTION CONTRACTS (Dallas Hammit)
ACTION TAKEN
MOTION TO APPROVE ITEM 9a
ITEM 10: Racketeer Influenced and Corrupt Organizations Act (RICO) Fund30
ITEM 11: Highway User Revenue Fund (HURF)45
ITEM 12: Change of Location for the October 20, 2017 State Transportation Board Meeting62
MOTION TO APPROVE ITEM 1262
ITEM 13: SUGGESTIONS

PROCEEDINGS

CHAIRWOMAN BEAVER: Now we -- we now move on to the district engineer report. Rod Lane.

MR. LANE: Madam Chair, members of the Board, top of the morning on St. Patrick's Day.

So welcome to the South Central District. I'm going to start off by kind of giving you a view -- a review of the entirety of the South Central District is a pretty large district. We go all way from -- on I-10 from Milepost 173.81 to 323.33, so big stretch. We added that area in Benson several years ago. And all the way down to -- on SR-92, just down below Sierra Vista to 329.4. And down below Tombstone on SR-80 to 133.0, go all way up to just south of Winkelman on 177, excuse me, 77, to 133.00, and then all the way up to that little stretch of the US-60 just kind of west of Superior in the Apache Junction area where 79 and SR-60 come together. Then we've got all of SR-79. And then, of course, all the way out to Ajo for the entire -- entirety of Pima County, just south of the city of Maricopa is our limit. So we don't go into the city of

So today I'm going to talk to you about really just the construction program, as Mr. Anderson has gone through the development program that's in the process of being worked through. So we'll just really talk about what's going on, and

then in the Tucson district in terms of construction.

The big elephant in the room, so to speak, is the Ina Road project. It's going very well. It's a CM at risk project. The contractor is Sundt/Kiewit. It's joint venture. (Inaudible.) We closed it about a month ago. We closed the traffic interchange about a month ago. It's moving along very well. You can see the bridge picture on the right shows the bridge for the eastbound side is completely demolished now, and the picture on the left shows the drill shafts being placed by the Santa Cruz River. So they are progressing quite nicely.

There was three structures, major structures on this job: The bridge over the Santa Cruz River, the bridge Ina Road going over I-10, and then Ina Road going over the railroad. This kind of gives you a visualization of what it's going to look like when the job is done from I-10.

One of the things that we did to that that was kind of not anticipated was the closure of the Orange Grove off ramp heading west on I-10. The logic behind that was it's a storage issue. So Orange Grove itself is open. The road is fully open. We just wanted to give extra storage space for that increase in traffic so that we didn't get a backup onto the interstate and create an unsafe condition. So it seems to be working very well.

Another thing that happened with Pima County's participation and their help, they managed to move the opening

of their bridge over the Santa Cruz River at Sunset a month ahead. So that's also given us a great relief in the some of the traffic burdens that we anticipated out there. The job's going really well. Like I said, we're going to -- it's quite a bit of -- three bridges, one over the railroad, one over I-10, one over the Santa Cruz. This phase that we're in now, it's going to be about a year of this, and then we'll switch it to the other side. So it's not a lot of back and forth changing. It should be pretty static. And then we'll see one more change.

So moving on to the -- I wanted to talk about the funding as well. We talked about that. This project is funded -- bring it up here -- it's about a \$124 million project. 24 percent of this portion of the project is local funds.

Around 64 (inaudible) is ADOT. The remainder is kind of utility funds. Got a lot of utility participation and such in this one.

Moving to the Ina/Ajo traffic interchange phase one project going down I-19 and Ajo, that contractor is Ames. \$39 million. It's about a 50/50 split between local and ADOT federal participation. We're reconstructing the I-19/Ajo single-point urban interchange. A lot of excavation, a lot of sound walls and drainage improvements and such. Phase two will construct a bridge over the Santa Cruz River, and also will build that (inaudible) -- what we call the (inaudible) ramp. So if you get a chance to go down and see the next one (inaudible).

If you look, north is up, so south is going down.

So you'll see the first ramp coming down is the exit ramp for Ajo. And then there's another one that's kind of directly underneath the traffic interchange. It kind of -- it looks like it kind of heads underneath the ramp. That's the actual Irvington ramp. It's quite a long ramp. Again, quite a lot of storage. So that one's also going to be constructed as part of the phase two of the project and not phase one. And that was a funding issue, with the combination of PAG and ADOT funding and how this whole job got split, (inaudible) kind of the method to get this thing constructed.

And then moving forward, the job's going very well; on schedule. When did I say that was going to end?

February, about 2018, is when we're going to end phase one, and then we're going to be advertising phase two about that same time. So that one moving forward.

The next big one we've got down -- there's the phase two project. You can see what we're building in there where we're going to widen mainline I-10. We're going to build that graded ramp (inaudible) the pedestrian crossing, going over I-19, and then the bridges is over the Santa Cruz River on Ajo (inaudible) as part of that one.

So the other big one we've got going on is SR-86, Valencia to Kinney, being constructed by the Ashton Company.

It's about a \$40 million project. About 20 percent local, about 80 percent ADOT. It's pretty much an arterial widening going

from a two-lane to a four-lane. Sections of it are going to be six lanes. So we expect to have that one done in July of this year -- excuse me -- July of next year.

Another interesting one we've got going on is

Craycroft at I-10. So this one's (inaudible) because we're

building -- we're utilizing a temporary bridge structure. So

you can see that middle photo there, or excuse me, the photo on

the left shows you the abutment where we're going to put that

temporary structure. Looking at the photo on the right actually
shows the structure being launched. So it's in place. It's

going to sit for a week before we put live load on it. We want

to make sure there's no settlement issues. So it will just sit

in place for a week. Then we'll open it up for live traffic for

a week. We'll monitor it, and then if we determine there's no

settlement, we'll start demolition of the other structures. But

we're (inaudible) until we do it. My understanding, this is the

first time we've used this type of structure in Arizona.

So we've got another project coming down the road where we're going to use the same thing at Wilmot, the same concept. It's just a capacity issue down there. So this bridge is (inaudible) manufactured by a company called ACRO. It's a full 200-foot span. So the existing structure is actually two spans. So we're going to span that whole area with just one temporary bridge. It's got about a pick weight the 185 tons. When they put the decks on there, it goes up to 277 tons. So

1 it's a pretty big structure. About \$400,000 just for the 2 bridge, and it's a rental as part of the contract. So it's not 3 a purchase. So the contractor is doing this whole thing, and 4 then he'll -- I quess it depends on how they proceed with the 5 next project, (inaudible) State's successful low bidder. 6 So let's talk about some of the rest of the 7 current projects that we have going on in our district. Those 8 are the major ones. We've already talked Ina. (Inaudible.) 9 We've got a Pima Mine Road project coming up. 10 It's just starting now. We just had the kickoff on that one. 11 That's being done by KE&G. We just had our partnering meeting. 12 Another one on SR-86, Fuller to Valencia being 13 done by Granite. That one's moving along. 14 We talked the Craycroft. 15 SR-82, a pavement preservation project down in 16 Sonoyta being done by Sunland. That one's also moving right 17 along. 18 NGU is doing a project on 287 from I-10 to 19 That one's just taking off. The paving window just 20 opened up. So we'll be finishing the paving on that project. 21 Kino TI, that's pretty much substantially 22 complete. (Inaudible) going out on there. 23 Santa Cruz River Bridge, also pretty much 24 substantially complete. We're just wrapping up the paperwork. 25 That was down by Truesdell.

1 We've got a tree thinning project going on down 2 the -- down in Nogales area. Excuse me. Right now it's 3 wrapping up. It's in the Green Valley area. It's going all the way from the border up to the northern edge of the Tohono 4 O'odham reservation. We've got about another week on that one, 5 6 and then we'll be done with that one. 7 Another Gila River scour protection bridge being 8 done by NGU. 9 And then another scour protection project being 10 done by (inaudible) Construction. 11 So that's my report. Does anybody have any 12 questions? 13 CHAIRWOMAN BEAVER: Board Member -- excuse me. 14 Board Member Stratton. 15 MR. STRATTON: Rod, I'm not sure if this is a 16 question for you or someone else. When you were talking about 17 the projects, you talked about the PAG and ADOT split. Is that 18 ADOT, is that 100 percent ADOT money, or is that a federal ADOT 19 split within ADOT? 20 UNIDENTIFIED SPEAKER: A portion. 21 MR. LANE: It's federal funding that's 22 administered by ADOT. 23 MR. STRATTON: So it's a 6 percent ADOT, 94 24 percent (inaudible) like most of the others? 25 MR. LANE: No. Yes. Yes. Sorry.

1 MR. STRATTON: I like his answer. 2 CHAIRWOMAN BEAVER: Thank you. Any other? 3 Board Member La Rue. 4 MR. LA RUE: You know, Madam Chair, I just wanted 5 to say, Rod, I -- the temporary bridge and the rental piece of 6 that, I applaud you guys for that to think differently to try to 7 do something different and see if you can't, you know, come up 8 with a better -- a better way to do that. So it will be 9 interesting to see how all that works out. That ... 10 MR. LANE: Thank you. I actually had a video in 11 here that I was going to show, and I took it out at the last 12 minute. I probably should have left it in. 13 MR. LA RUE: Yeah. But kudos to your team to try 14 to do things differently and see if it makes the project go 15 faster, more efficient, you know, at least cost, so ... 16 MR. LANE: Thank you. 17 CHAIRWOMAN BEAVER: Board Member Hammond. 18 MR. HAMMOND: First of all, Rod, I appreciate you 19 putting in the discussion the splits between local fund and ADOT 20 funds and also adding Board Member Stratton's comments, because 21 I think it is important to -- for everybody, especially the 22 local community and other Board members, to know how much MAG 23 and PAG and these folks are investing into the projects that 24 ADOT funds, and it shows commitment in the local community, and 25 lets a -- give a kind of a good feel to ADOT that what they're

```
1
     doing is really needed in the area, and it's a must and not a --
 2
     not a maybe need. So I appreciate you putting that in there.
 3
     It's very informative.
 4
                    CHAIRWOMAN BEAVER: Thank you.
 5
                    Do we have any other questions?
 6
                    Thank you, Mr. (inaudible).
 7
                    We'll now move on to the director's report.
 8
     Mr. Halikowski.
 9
                    MR. HALIKOWSKI: Thank you, Madam Chair. I don't
10
     really have anything of note to report. Any issues that I might
11
     report on would probably come up as part of the regular agenda
12
     items, so I'm good. Thank you.
13
                    CHAIRWOMAN BEAVER: Well, thank you.
14
                    Okay. Now we will move on to the consent agenda.
15
     Do we have a motion to approve the consent agenda as presented?
16
                    MR. STRATTON: Madam Chair.
17
                    CHAIRWOMAN BEAVER: Board Member Stratton.
18
                    MR. STRATTON: Madam Chair, I would ask that Item
19
     3I be removed from the consent agenda, as I have a conflict and
20
     I need to recuse myself from voting on that particular item.
21
     Other than that, I would vote that the consent agenda be
22
     approved with the exception of Item 3I. I'd make that motion.
23
                    MR. THOMPSON: Second.
24
                    CHAIRWOMAN BEAVER: I -- just for clarification,
25
     the motion is to remove Item 3I from the consent agenda, or are
```

```
1
     you just recusing yourself from that particular item?
 2
                    MR. STRATTON: It would be best, I believe, to
 3
     remove it so that I have no say in that and have the Board vote
 4
     on it separately. But I would make a motion we approve the
 5
     consent agenda with the exception of 3I.
 6
                    CHAIRWOMAN BEAVER: Thank you.
 7
                    MR. ROEHRICH: And Madam Chair, that is a proper
 8
     motion. So with that motion and a second, you can then vote on
 9
     the subsequent agenda, which will be the approval of all other
10
     items except for 3I, and then 3I we will handle separate after
11
     the first motion is completed.
12
                    CHAIRWOMAN BEAVER: Thank you.
13
                    Okay. We have a motion by Board Member Stratton.
14
     Do we have a second?
15
                    MR. HAMMOND: Second.
16
                    CHAIRWOMAN BEAVER: It's been seconded by Board
17
     Member Hammond to approve the motion with the exception of Item
18
     3I.
19
                    All those in favor?
20
                    BOARD MEMBERS: Aye.
21
                    CHAIRWOMAN BEAVER: All those opposed? The
22
     motion carries.
23
                    Now I call on a board member to make a motion for
24
     Item 3I.
25
                    MR. SELLERS: Madam Chair.
```

1	CHAIRWOMAN BEAVER: Board Member Sellers.
2	MR. SELLERS: I move for approval of Item 3I.
3	MR. THOMPSON: Madam Chair, I would second the
4	motion.
5	CHAIRWOMAN BEAVER: Okay. It's been motioned by
6	Board Member Sellers, seconded by Board Member Thompson to
7	approve Item 3I.
8	All those in favor?
9	BOARD MEMBERS: Aye.
10	CHAIRWOMAN BEAVER: All those opposed? The
11	motion carries.
12	MR. ROEHRICH: And Madam Chair, just for the
13	record, we are noting that Board Member Stratton
14	CHAIRWOMAN BEAVER: Stratton.
15	MR. ROEHRICH: was recused during that motion
16	on 3I.
17	CHAIRWOMAN BEAVER: Thank you.
18	Okay. We now will move on to the legislative
19	report, and I'm not seeing Mr. Biesty. Oh.
20	MR. HALIKOWSKI: We have Mr. Bartholomew.
21	(Inaudible.)
22	CHAIRWOMAN BEAVER: Yes, Mr. Bartholomew will
23	work.
24	MR. BARTHOLOMEW: Good morning to you all.
25	BOARD MEMBERS: We're all thankful he's here
I	

instead of Kevin (inaudible).

MR. BARTHOLOMEW: You have a packed house, so I'm going to move on and summarize.

We're following three bills kind of closely.

Senate Bill 1025, it's the bill to establish the objective (inaudible) for liability claims in the State of Arizona. There is a bit of a typo on your outline. It has passed the Senate, not the House. It's currently in the House, and they're looking at other (inaudible) statutes to perhaps amend that would get us to where we want to be. There will be a hearing next Wednesday on that. (Inaudible) probably (inaudible) very closely (inaudible) as to what our liability is for accidents in which the road or road design is not an issue.

But we're also following Senate Bill 1211.

That's the ADOT omnibus that will allow us to self-certify under the NEPA process. It also cleans up some other areas of the statute that are either antiquated or need clarification. That bill has passed the House, and it is ready for a final Senate vote.

And finally, the governor's bill, HB 2369 to abolish certain state boards and commissions, that bill is going to be heard in the Senate government next week.

On the federal side, the big news on the federal side is President Trump has submitted his FY '18 budget. It's actually what they call a skinny budget. It's a very scaled-

1 down outline of policies. It doesn't go much deeper than 2 department level in terms of the spending, though it does have 3 some policy considerations in it that are important to 4 transportation. There will be a \$2.4 billion cut in the 5 domestic discretionary transportation spending, or at least 6 that's what's been proposed by the Trump administration. That 7 would include eliminating TIGER grants. It would include 8 eliminating funding for Amtrak except for the northeast corridor 9 operations. There will be about a \$1.1 billion reduction 10 proposed in the area of transit, certain new start projects. 11 And finally, it would -- it proposes the elimination of the 12 Essential Air Service, saving about \$200 million.

The discretionary side of transportation was only about 25 or 30 percent of total transportation spending, and the budget that was sent down to the (inaudible) from the administration proposes \$54 billion in cuts to domestic (inaudible) programs with a corresponding \$54 billion increase in discretionary defense spending.

I'll be happy to answer any questions. You have the rest of the federal summary before you, but you know, in consideration of your schedule today and -- I'll end it there and ask if there's any questions from the Board.

MR. SELLERS: Madam Chair.

CHAIRWOMAN BEAVER: Board Member Sellers.

MR. SELLERS: We had a question earlier, and

23

13

14

15

16

17

18

19

20

21

22

24

25

1 several of us were asked the same question last night about our 2 knowledge about House Bill 2529. Can you elaborate any on that? 3 MR. BARTHOLOMEW: 2529 establishes an 4 infrastructure study committee. It will be an 11-member study 5 committee, and what they would be charged with is, if I 6 understand it correctly, they would be charged with the 7 feasibility of developing a transportation route from a southern 8 international port of entry to Phoenix, and also perhaps 9 studying the feasibility of a rail route or studying the 10 feasibility of improving an existing route. I think it's been 11 read in the House. I'm not sure it's had any votes yet. 12 MR. HALIKOWSKI: Just to clarify. It has passed 13 the House. It also appropriated \$300,000 through the 14 legislature for the purposes of the study. What it looks like 15 they're trying to do is, as Bruce said, establish some kind of 16 feasibility of the corridor of all those from a southern port to 17 Phoenix. The amendment in the Senate Transportation 18 Infrastructure Committee took out the appropriation. I don't 19 believe it's been (inaudible) read in the Senate. So it has 20 passed through their transportation committee, though. Since 21 they have amended it in the Senate, it will have to go back to 22 the House for concurrence. 23 MR. BARTHOLOMEW: I apologize (inaudible). 24 not aware it passed the House. 25 MR. HAMMOND: Chair.

1 CHAIRWOMAN BEAVER: Board Member Hammond. 2 MR. HAMMOND: If my question, you know, is not 3 for this forum, you can say. But what's the basis of this? 4 This seems like something ADOT is spending a lot of money on, in 5 corridor studies and whether it's an EIS phase one. I mean, 6 what's the concern that brought this bill to possible reality? MR. HALIKOWSKI: Madam Chair, Mr. Hammond, I 7 8 don't know. I'd have to do some research and find out. You're 9 asking me to define the intention of legislators' minds, and at 10 this point I'm just not sure. It has a single sponsor, it 11 appears, Representative Rivero. So we can do some research and 12 find out. We'll send something out to the Board. 13 MR. HAMMOND: Okay. So I guess I'm correct. Ιt 14 sounds like it's really -- there had been no interaction with 15 ADOT on why this might be needed. Is that a fair statement? 16 MR. HALIKOWSKI: I think that's a fair statement, 17 Madam Chair. We have -- this is not a bill that's been heavily 18 on our radar. As you pointed out, there's lots of different 19 studies going on, and I'm not sure what the fate of this bill is 20 going to be. It does have me on there as a designee, so we'll 21 see what happens with it. But I'll do some more checking, but 22 it hasn't been prominently on our radar screen. 23 MR. HAMMOND: Thank you. 24 MR. BARTHOLOMEW: We can certainly get a lot more

25

information, get that (inaudible).

1 CHAIRWOMAN BEAVER: Thank you. 2 MR. SELLERS: Madam Chair. 3 CHAIRWOMAN BEAVER: Yes. Board Member Sellers. 4 MR. SELLERS: I guess just a comment. And the 5 reason a lot of us were concerned is that we serve on MAG and 6 PAG committees and knew nothing about this. So I guess we felt 7 concerned that people that are so involved in transportation 8 infrastructure would have no knowledge about a bill like this. 9 But unless it becomes more serious than it sounds like it is 10 right now, perhaps there's no reason for us to be that 11 interested (inaudible). 12 MR. HALIKOWSKI: So Madam Chair, Board Member 13 Sellers, we'll take a look into it and see whether, as we'd put 14 it, does it still have any wheels on it? Is it going to 15 continue to move forward through the process? And we'll put a 16 memo together back to the Board of the bill's status and what we 17 can find out about the reasons for introduction and we'll look 18 (inaudible). 19 CHAIRWOMAN BEAVER: Is there any other questions? 20 Okay. 21 Board Member Thompson. 22 MR. THOMPSON: Madam Chair, again, I can't stress 23 enough of our wanting to see the future of TIGER grants. 24 all I want to say. Thank you. 25 CHAIRWOMAN BEAVER: Thank you, Mr. Thompson, and

```
1
     thank you, Mr. Bartholomew.
 2
                    MR. HALIKOWSKI: So Madam Chair, I just want to
 3
     point out if the members are not aware, the budget, the
 4
     President's budget came out, and there's a pretty big spike
 5
     driven through TIGER grant program. So we'll be monitoring that
 6
     closely to see what happens. The TIGER grant's been said to be
 7
     very popular, but when you have $50 or 60 billion worth of
 8
     (inaudible) throughout the country and you're putting 500
 9
     million up in a TIGER grant, you can bet it's going to be
10
     popular as far as people wanting to try to get some of
11
     (inaudible). So we'll see where that goes, but I think there's
12
     going to be a lot of discussion in Congress with TIGER grants
13
     and what's going to happen (inaudible).
14
                    MR. THOMPSON: Thank you.
15
                    CHAIRWOMAN BEAVER: Thank you.
16
                    Okay. We now will move on to the financial
17
     report. Kristine Ward.
18
                    MS. WARD: Good morning.
19
                    MR. LA RUE: (Inaudible.)
20
                    MS. WARD: Well, we're getting there.
21
     (Inaudible.) After seeing the previous presenters, I'm a little
22
     nervous about the operating (inaudible).
23
                    CHAIRWOMAN BEAVER: You know, there's got to be a
2.4
     leprechaun hiding out somewhere.
25
                    MS. WARD: There we go.
```

UNIDENTIFIED SPEAKER: (Inaudible.)

MS. WARD: You know, this is just building up the anticipation, because the financial report is, as we know, one of the more entertaining parts to this meeting. There we go.

There we go. All right. See if the clicker works.

Okay. Coming in and reporting on the status of Highway User Revenue Funds, again, I'm happy to report we're in -- within target range. We had a little bit of a blip that caught our attention when we saw a distinct downturn in gas tax for the month. We've researched that, and that is the result of a single -- of a single refund that we issued. So when we do our cash flows, our forecasts, we had that refund spread over the year. So we expect that to resolve itself this quarter as more months pass. But yeah, single -- a single refund, though, threw our estimates off, but we're still within targeted range. So it's no impact to the program.

Moving on to the Regional Area Road Fund, RARF -- again, also RARF revenues are also within the targeted forecast and nothing significant to report there.

Moving on to -- and I'd like to give you just a brief report on the Aviation Fund. We continue to evaluate the cash flow of the fund and anticipate issuing another \$1.6 million in payments by the end of this month to address deferments. After we get through that 1.6 million -- I'm sorry -- yes, 1.6 million in additional payments, we will still

have about \$6.5 million in outstanding deferments. 1 2 What we are doing is we are reaching out to the 3 airports to look at projects that are currently underway. 4 (Inaudible) projects that are forecasted and reaching out then 5 to find out when they actually anticipate expending all those 6 projects, comparing that to our actual cash flow situation and 7 communicating with them in terms of this is when we see we'll be 8 able to catch up on these deferments. 9 So that's the activity that is taking place right 10 now in order to resolve this situation overall. 11 Lastly, unless there are any questions at this 12 point --13 CHAIRWOMAN BEAVER: You're good to go. 14 MS. WARD: The Federal Aid Program was kind of 15 covered with Bruce, who ran away. And in terms of -- nothing to 16 report on the debt program, and cash management, nothing much to 17 report. The interest rates are very (inaudible) Mr. La Rue, yes. However, (inaudible) are very, very low. We're looking at 18 19 about .82 percent per (inaudible). So nothing much to report 20 there. 21 With that, I would be happy to take any 22 questions. 23 CHAIRWOMAN BEAVER: Do -- okay. Board Member 24 Stratton. 25 MR. STRATTON: So with this good financial

1 report, thank you, that we received, I'm assuming the HURF 2 Exchange Program is still on schedule as previous? 3 MS. WARD: Madam Chair, Mr. Stratton, you are 4 absolutely correct. On March 3rd we presented to -- at the MAG 5 facility to the COG and NPO planners. On March 9th, we did an 6 additional presentation to the local public agencies. We are 7 scheduled to present at Roads and Streets in April, and so the 8 rollout has begun. 9 MR. STRATTON: Thank you. 10 MS. WARD: You're welcome. 11 CHAIRWOMAN BEAVER: Thank you, Ms. Ward. 12 Sir? Thank you. 13 MS. WARD: Thank you. 14 CHAIRWOMAN BEAVER: We'll move on now to Item 6, 15 the Multimodal Planning Division report. Clem Ligocki. 16 MR. LIGOCKI: Yes, Madam Chair. 17 CHAIRWOMAN BEAVER: Thank you. 18 MR. LIGOCKI: Members of the Board, I am Clem 19 Ligocki with the Multimodal Planning Division. And for Item 6, 20 the Multimodal Planning Division report, of course, today the --21 you know, the main item has been the tentative five-year 22 program. So I don't have anything particularly further to share 23 as far as (inaudible) report. So with your permission, I'd be prepared to move on to Item 7, the PPAC (inaudible). 24 25 CHAIRWOMAN BEAVER: Does anyone have any

```
1
     questions to ask under the Multimodal?
 2
                    Okay. That's fine. Now you can move on to Item
 3
     7, the PPAC. Thank you.
 4
                    MR. LIGOCKI: Okay. Thank you, Madam Chair,
 5
     members of the Board.
 6
                    Today we have two project modifications to
 7
     consider for the Priority Planning Advisory Committee and also
 8
     the new projects number 12. So we have those to consider. I
 9
     would like you to consider the Items 7A and 7B together, the
10
     first (inaudible) modifications. So what we have there are the
11
     I-8 project, the design in the Yuma area and at least one mile
12
     of extension of State Route 24 via design concept (inaudible)
13
     environmental update. So with your permission, I'd like to ask
14
     approval of those two items, Items 7A and 7B project
15
     modifications.
16
                    CHAIRWOMAN BEAVER: Do we have a motion to
     approve the project modifications for Items 7A through 7B as
17
18
     presented?
19
                    MR. SELLERS: Madam Chair.
20
                    CHAIRWOMAN BEAVER: Board Member Sellers.
21
                    MR. SELLERS: I move for approval of Items 7A and
22
     7B as presented.
23
                    CHAIRWOMAN BEAVER: Do we have a second?
24
                    MR. LA RUE: Second.
25
                    CHAIRWOMAN BEAVER: Seconded by Board Member
```

La Rue. It's been moved and seconded to accept and approve the project modifications for Items 7A through 7B as presented.

All those in favor?

BOARD MEMBERS: Aye.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

CHAIRWOMAN BEAVER: All those opposed? Motion carries.

We'll now move on to new projects.

MR. LIGOCKI: Thank you, Madam Chair, members of the Board.

This is Items 7C through 7N. There are 12 The first four projects, 7C through 7F are a part of projects. the MAG rebalancing program, as (inaudible) mentioned earlier (inaudible) and four projects on State Route 101 (inaudible) north and northeast part of the east valley, and then the next five projects, 7G through 7K, are pavement preservation projects that are real important to us, also. Then we have State Route (inaudible) Tangerine, the Oro Valley area project. 7M is the historic Snowflake bridge replacement project. It was a (inaudible) project. And them 7M, which is the I-40 project, which was mentioned earlier. Mr. Hammond mentioned that. (Inaudible) that very urgent pavement design, getting that started for that reconstruction (inaudible). So with those, with those projects, I'd ask permission -- your approval, 7C through 7N, the new projects.

CHAIRWOMAN BEAVER: Do we have a motion to accept

1 the new projects as requested? 2 MR. STRATTON: So moved. 3 MR. HAMMOND: Second. CHAIRWOMAN BEAVER: It's been moved by Board 4 5 Member Stratton and seconded by Board Member Hammond to approve 6 Items 73 -- 7C through 7N of the new projects as presented. Ιf 7 there's no additional questions, all those in favor? 8 BOARD MEMBERS: Aye. 9 CHAIRWOMAN BEAVER: All those opposed? 10 motion carries. 11 Thank you. 12 MR. LIGOCKI: Thank you. 13 CHAIRWOMAN BEAVER: We'll now -- we'll now move 14 to the state engineer report. Dallas. 15 MR. HAMMIT: Good morning, Madam Chair. 16 Currently we have 102 projects under construction, totaling \$1.522 billion. In February we closed 13 17 projects totaling 22.2 million, and year to date we have 18 19 finalized 79 projects. As you can see -- and I thank you for approving 20 21 the projects on the consent agenda. We want to point out one 22 that's on there. It's a little different. It's the I-17. That 23 project is a safety improvement project. So we're going to use 24 it to alert travelers if there's a crash available and traffic 25 is slowing down (inaudible). In addition, it puts in speed

```
1
     feedback signs, because when those crashes happen, we need to
 2
     get people slowed down. So not only can we let them know, hey,
 3
     you're driving too fast. We can also lower the speed limit from
 4
     our traffic operation center ahead of that crash. So we're
 5
     excited to get that one going. So thank you.
 6
                    Year to date, we have put out $336.7 billion
 7
     worth of projects. We're coming in about .1 percent under the
 8
     engineer's estimate as we go forward.
 9
                    I think I jumped ahead to the projects. I
10
     apologize, Madam Chair. Do we continue with the next one to
11
     justify?
12
                    CHAIRWOMAN BEAVER: Okay. So are we moving on
13
     then to Item 9?
14
                    MR. HAMMIT: Yes. I apologize.
15
                    CHAIRWOMAN BEAVER: Okay. Go ahead.
16
                    MR. HAMMIT: Thank you.
17
                    The first project, Item 9A, is a local project.
18
     It was to put in some ITS (inaudible) fiber optic cable and some
19
     closed-circuit television cameras. The low bid was $593,722.84.
20
     The State's estimate was $739,813.40. It did come in under the
21
     estimate by $146,090.56, or 19.7 percent.
22
                    On this project, we had four bidders. The --
23
     none of the bidders met their DBE requirements. We -- so we are
24
     going to look at re-advertising based on the action from the
25
     Board and adjusting that. Our business engagement group has
```

```
1
     reevaluated and have come up with a new number. So the
 2
     recommended -- recommendation from the staff is to reject all
 3
     bids and re-advertise.
 4
                    CHAIRWOMAN BEAVER: Do we have a motion to accept
 5
     and approve the staff's recommendation to reject all bids for
 6
     Item 9A?
 7
                    So moved.
 8
                    Is there a second?
 9
                    Seconded by Board Member Stratton.
10
                    MR. ROEHRICH: Madam Chair, who moved it?
11
     (Inaudible.)
12
                    CHAIRWOMAN BEAVER: I made the motion.
13
                    MR. ROEHRICH: Oh, you made the motion.
14
                    MR. LA RUE: Can I ask a question under
15
     discussion?
16
                    CHAIRWOMAN BEAVER: Yes. Under discussion, Board
17
     Member La Rue.
18
                    MR. LA RUE: So the recommendation is reject all
19
     bids. Is that because we cannot approve a bid that doesn't meet
20
     the DBE goals?
21
                    MR. HAMMIT: Madam Chair, Mr. La Rue, that is
22
     correct. None of contractors met the DBE goals.
23
                    MR. LA RUE: So we really have no choice but to
24
     reject even though the bid is very favorable; is that --
25
                    MR. ROEHRICH: Madam Chair, Mr. La Rue, yeah.
```

1 That is staff recommendation. Yes. 2 MR. LA RUE: All right. Thank you. 3 CHAIRWOMAN BEAVER: Okay. The motion was made by 4 myself and seconded by Board Member Stratton to accept and 5 approve staff recommendations to reject all bids for Item 9A. 6 All those in favor? 7 BOARD MEMBERS: Aye. 8 CHAIRWOMAN BEAVER: All those opposed? 9 motion carries. 10 We'll now move on to Item 9B. 11 MR. HAMMIT: Thank you, Madam Chair. This project is a local project. It basically 12 13 puts in some fencing and sidewalks in the area of Superior. The 14 low bid was \$59,603. The State's estimate was \$87,080. It came 15 under the State's estimate by \$27,477, or 31.6 percent. As we reviewed the bids, we saw that we had 16 17 better-than-expected pricing for the fencing and then some of 18 the gates. So we have reviewed the bids, and the department 19 believes that the bid is responsible and reasonable and 20 recommends award to AJP Electric, Inc. 21 MS. WARD: Do we have a motion to accept and 22 approve staff's recommendation to award the contract for Item 9B 23 to AJP Electric, Inc.? 24 MR. SELLERS: Move for approval. 25 MR. LA RUE: Second.

1 CHAIRWOMAN BEAVER: Motion by Board Member 2 Sellers, seconded by Board Member La Rue to approve Item 9B to 3 AJP Electric, Inc. 4 All those in favor? 5 BOARD MEMBERS: Aye. 6 CHAIRWOMAN BEAVER: All those opposed? Motion 7 carries. 8 MR. HAMMOND: Madam Chair, I have a question 9 (inaudible). 10 CHAIRWOMAN BEAVER: Oh, excuse me. Board Member 11 Hammond. 12 MR. HAMMOND: Yeah. This is a serious question. 13 If -- I remember when China was going through their building 14 boom. The price of concrete went through the roof, and it was a 15 very expensive item to the economy. Is there any anticipation 16 of the amount of concrete a wall would take if we build it, and 17 -- I'm serious -- how that might impact our costs of 18 construction? Because I think as we're projecting, we have to 19 be at least preliminarily thinking about that. 20 MR. HAMMIT: Madam Chair, Mr. Hammond, definitely 21 any increase in needing materials does affect. One thing we are 22 fortunate, since the last boom, Arizona used to only have two 23 cement manufactures, one here in Tucson and one in Clarkdale. 2.4 There is a third, and so we do have another cement supplier in 25 the state, and unless it was a huge impact, I don't see that it

1 would slow us down. 2 MR. HAMMOND: Thank you. 3 CHAIRWOMAN BEAVER: Thank you. I think -- no 4 additional questions? 5 Thank you, Mr. Hammit. 6 MR. HAMMIT: Thank you. 7 CHAIRWOMAN BEAVER: Okay. Now, we'll move on to 8 Item 10, which is the Racketeer Influenced and Corruption 9 Organization Act, known as RICO funds. This was asked to be put on the agenda to have a better understanding of those funds and 10 11 if funds can be utilized for DPS purposes, either yes or no. 12 So thank you. Mr. Lane. 13 MR. LANE: Good morning, Madam Chair and members 14 It's a privilege to be here. of the Board. 15 I'm looking forward to presenting some 16 information in a framework on asset forfeiture and RICO, but 17 before I do, and while they're bringing the PowerPoint on your 18 screen, I want to introduce a few members of the team. Tom 19 Rankin, Section Chief for the Attorney General's Office in the 20 Financial Remedies Unit. Tom is sitting here, and hopefully if 21 the Board has any questions beyond the presentation, Tom and the 22 team can answer that -- help answer that. Joe Stanhope, the 23 bureau chief for the uniformed bureau within my division, and Sergeant Anthony Array (phonetic) who represents our division as 24

far as RICO goes, making sure we get through the process and

25

that our RICO requests are -- meet the needs of the requirements

of RICO and asset forfeiture. Do -- yes, sir.

MR. HALIKOWSKI: As our head racketeer, I'm not sure if the Board all know you and what your position is and how you fit within ADOT. You might want to (inaudible).

MR. LANE: Thank you, Director.

Madam Chair, members of the Board, my name is Tim Lane. I'm the division chief for the Enforcement and Compliance Division, and I've been with ADOT about four years, retired (inaudible) DPS. So it's great to be here.

MR. HALIKOWSKI: Thank you.

MR. LANE: So I want to start by looking at what is asset forfeiture very quickly. It's a lost right of property, giving up something illegally obtained or used, transfer of property to the government, and forfeiture actions are generally based on racketeering.

So we move to the next. What is racketeering?

RICO stands for Racketeering Influence and Corruption

Organizations. It means nearly any felony act committed for financial gain. Interestingly enough, when you say "nearly," human trafficking does not apply, at least not at this time, and that's -- you know, that gives you some basic guidance on, you know, not everything we do as far as felonies falls underneath the RICO statute. Forgery, theft, drug offenses, fraud, money laundering and counterfeiting and gambling all apply.

RICO, just to talk very quickly about the federal statutes. RICO was passed in Congress in 1970, and the states -- I think there was 33 states quickly adopted the federal statute in 1972. Gives you some -- gives you a time line of when we started to use RICO to impact criminal organizations, not only here in Arizona, but nationally. And

8 impacting criminal organizations here and taking their stuff.

those are Arizona's statutes that we use when we're looking at

So I want to spend some time on this slide. Why pursue forfeiture, repurpose criminal proceeds? I want to talk about this one a little bit as it applies to ADOT and the Enforcement and Compliance Division, because we want to really focus on pavement preservation. As we move from a legacy of limited authority officers to full authority officer, we're seeing more seizures at our ports of entry, narcotics seizures hopefully in the future (inaudible) seizures. As we train our officers and officers become more aware of these types of crimes, we're seeing more seizures. We can turn the proceeds of those seizures into equipment and tools that we need in maintaining our ports of entry and really doing a better job in protecting Arizona's critical infrastructure and making sure our roadways are safe.

So it means a lot to us. It's very important that we use this. It's a very impactful tool for us here at ADOT and for any agency in Arizona. I wanted -- I did want to

1 mention that, because it is important to consider as we receive 2 RICO proceeds. And it helps victims, you know. 3 MR. LA RUE: Madam. 4 CHAIRWOMAN BEAVER: I hope you don't mind if a 5 board member has a question. 6 MR. LANE: Oh, absolutely not, Madam Chair. 7 CHAIRWOMAN BEAVER: Okay. Board Member La Rue 8 would like to ask. 9 MR. LA RUE: Chief, could you just add a little 10 context (inaudible)? I think I heard something you said as we 11 move from a legacy of limited authority officers to full 12 authority. I'm not sure I quite understood that significance. 13 MR. LANE: Absolutely. Madam Chair, Member La 14 Rue, ADOT enforcement has gone from a limited authority officer 15 which could only enforce Title 28 at the ports of entry, those 16 statutes in Title 28. Full authority officers have the 17 opportunity to enforce all of Arizona statutes. So where 18 limited authority couldn't enforce Title 13 and the statutes 19 involving forfeiture, the full authority officer now can do 20 that. 21 MR. LA RUE: And that's been granted? That 22 authority has already been --23 MR. HALIKOWSKI: Madam chairman, if I could, that 24 authority has existed in Title 28 for full authority officers 25 for many years. When I took over in 2009, one of the issues

that was coming up was especially if our ports officers along the border, they were not armed. And Customs and Enforcement actually was saying to us that they were posing a danger because they could not as officers of CBP defend themselves and try to defend the limited authority officer.

And as we started looking at what the ports of entry actually need statewide, I wanted the best trained people that we could get with the authority to take care of the issues that were starting to come up at the ports. As Tim mentioned, it's not just drug seizures. You also are dealing with DUIs, folks on drugs, sometimes in combination, various other crimes such as fuel tax evasion. So we have now been transposing our force from having no limited authority officers to full authority.

I will say that Tim has done an excellent job in the fact that we are now being asked to instruct at some of the police academies. So we have 233 fully-sworn officers?

MR. LANE: We do, sir.

MR. HALIKOWSKI: Yeah. So we limit our jurisdiction to the ports of entry unless there is an obvious DUI or other imminent hazard on the road, if our officers are out there traveling. They also have the ability, if the truck blows by the port without stopping, to pursue that vehicle and pull it over, because typically, those are trucks that are not stopping for a reason.

1 So, in essence, that's been a drive of ours for 2 the past seven years, is to convert over, and we're often called 3 now to assist DPS on traffic crashes or traffic control and 4 things like that. 5 I don't know if you want to add anything else, 6 Chief, but kudos to you for the (inaudible) that you've stood 7 up. 8 MR. LANE: Thank you, Director. (Inaudible.) 9 MR. LA RUE: Thank you for that. That's exactly 10 what... 11 CHAIRWOMAN BEAVER: Thank you. Okay. 12 MR. HALIKOWSKI: (Inaudible.) 13 CHAIRWOMAN BEAVER: You can continue. 14 MR. LANE: Thank you, ma'am. 15 So, you know, it needs to be brought up that 16 enforcing the RICO statutes and asset forfeiture really goes out 17 to help victims. If you've been a victim of fraud or identity 18 theft, you know the tremendous loss, the feeling of 19 vulnerability. So RICO, an asset forfeiture, allows us to 20 provide something back to that victim, and all of us are very 21 sensitive to that. 22 Lessens the economic power of criminal 23 enterprises, protects legitimate commerce. We're seeing where, at least through our ports of entry, you can (inaudible) see a 24 25 lot of theft of trailers and commercial vehicles, and by

enforcing these, we can be a deterrent, and that protects legitimate business and legitimate business owners and protects them from being victims of crime.

And it furthers law enforcement objectives when criminal prosecution (inaudible) and it's a partnership between the two. We've seen where sometimes criminal prosecution doesn't reach the total need of the community where RICO can reach out and help us take those assets and those things from the criminal and give them back to the victims and/or back to the law enforcement or the counties.

All right. So in essence, where it gets a little bit complicated but I just want to simplify by saying that it can -- the forfeiture can go through the county or it can go through the state. It goes through the state or -- and the feds. So if it goes through the state, it's going to be consistent. Each county -- and Tom may help me with this -- each county is a little bit different on how asset forfeiture is applied and how it's looked as far as seizure, as far as revenue or the utilization of that revenue. So you might see some play in there as far as differences between each county, where if you go through the Attorney General's office, it's consistent. You know, it's basically the same every time we go through there, which is obviously a benefit to us. And the feds, in going federal RICO, you would see the same consistency in the utilization and application of RICO or asset forfeiture.

And basically, how are the proceeds distributed? 80 percent to the law enforcement agency, 20 percent to the county attorney or the AG's office. Tom, is that still basically correct?

MR. RANKIN: (Inaudible.)

MR. LANE: Thank you. Thank you.

And that just gives you a basic guidelines, you know, so if there's a seizure and we go for those proceeds, that's how the revenue will be -- or the proceeds will be distributed.

Just very quickly, how this has impacted ADOT and ECD. In 2015 the Officer of Inspector General investigated a case involving a forgery. It involved identity theft and those statutes that meet the RICO guidelines. All charges were identified in court being directly tied to the proceeds. So you can look at the forgery, the theft, the fraudulent scheme, the aggravated identity or identity theft of another person. And as a result to that, we seized in cash over \$2,000, \$2,700 and change, and we seized two vehicles that were ultimately sold at auction. I'm not sure what the cost was on that.

Now, this is relatively a -- you know, dollar wise it's not a huge sum of money, but it did take those proceeds from the crook, and it did bring it back to us and back to the victims. So back to the State. And just to give highlights to the value of RICO, the value of that statute and

2 the counties in pursuing RICO and asset forfeiture to really 3 bring that back to -- bring the proceeds of all those crimes 4 back to us and back to the state. 5 CHAIRWOMAN BEAVER: Thank vou. 6 We have another question from Board Member 7 Stratton. 8 MR. STRATTON: Thank you. 9 On these proceeds, are those projected and 10 budgeted into different law enforcement agencies or Attorney 11 General's budgets, or is this additional money above and beyond 12 budgeted money? MR. LANE: Madam Chair, Board Member Stratton, it 13 14 is not budgeted. So we use that when it becomes available, and 15 we have to actually apply for those funds. We're not granted 16 those funds in every case. And I think that's a great question 17 from the perspective that, you know, every single RICO request 18 has to be scrutinized. We have to look at it. Should we 19 proceed -- should we pursue asset forfeiture? Does it meet the 20 statutes? And that's why we work very closely with the AG's 21 office and the county. So it is not a budgeted item, to answer 22 your question. 23 MR. STRATTON: Thank you. 24 MR. LANE: Yes, sir. 25 CHAIRWOMAN BEAVER: Thank you. You can move on.

why we work so closely with the Attorney General's office and

1 MR. LANE: Any other questions? 2 CHAIRWOMAN BEAVER: Not at this moment. Sorry 3 for interrupting you --4 MR. LANE: No. no. 5 CHAIRWOMAN BEAVER: -- whenever it comes to our 6 mind, but... 7 MR. LANE: Thank you very much. MR. HALIKOWSKI: I would just point out that 8 9 although it does not seem like a large amount of money in some cases, what we're seeing more and more of is we recently had one 10 11 of our ports officers work with local law enforcement, shipment of marijuana they found concealed in a BMW, and when Tim emailed 12 13 me that we've taken in a BMW, I got very excited wondering what (inaudible) that car. And it turned out it was, what, a 1982 or 14 15 something. 16 MR. LANE: Madam Chair, Director, yes, sir, it 17 was. (Inaudible.) MR. HALIKOWSKI: Worth about (inaudible). But it 18 19 had a trunk load of marijuana, and it was on the back of a car carrier being hauled into Arizona. And our officer alerted on 20 21 it and called in the K-9 troops from local law enforcement. 22 So the other piece I want to point out here is 23 this identity theft issue, a license forgery. We have 24 instituted a facial recognition system in the MVD database, and 25 Tim's group recently cleared out a fairly large backlog of hits.

```
1
     We found some folks with up to 70 different IDs in the system,
 2
     and a lot of these are felons that are involved in criminal
 3
     activity. So his team's responsible for working with county
 4
     attorneys to prosecute those cases. So from the port side and
 5
     from the -- MVD, driver's license, these full authority officers
 6
     are very critical in pursuing these issue.
 7
                    MR. ROEHRICH: So Chief, if we get 80 percent of
     the forfeiture -- do you get 80 percent of the pot? What do we
 8
 9
     do with that?
10
                    MR. HALIKOWSKI: He doesn't want to answer.
11
                    MR. LANE: Madam Chair, (inaudible).
12
                    MR. ROEHRICH: I think we need to bring that into
13
     the executive (inaudible) meetings.
14
                    MR. HALIKOWSKI: Well, and I see my CFO back
15
     there going, how am I going to account for this money?
16
                    MR. LANE: Great question. Thank you.
17
                    MR. HALIKOWSKI: So Madam Chair, I just want to
18
     make sure. I know on this side, on -- it was asked last week,
19
     or I'm sorry, at the last board meeting, and as you stated at
20
     the beginning of this discussion, you commented about
21
     (inaudible) DPS use these funds or how does it affect DPS's
22
     budget. I think you made the comment. I think the point I need
23
     to make sure you understand is the chief -- thank you, Mr. Chief
24
     Lane -- this is how RICO works within ADOT.
```

I have no idea -- I don't think we have any idea

how RICO and what impact it has on DPS -- but I think from the perspective of it's a rather small amount of money. It's still money, and it's very important, because it has a purpose, but it's not a dependable source of money, which is why I think I say why I think it's important to note we don't budget for that. You have no idea how much you're going to get or when it's going to come in or when it's available. So with regard to the question about how does this impact DPS, I can't -- we're don't have a way to answer that.

CHAIRWOMAN BEAVER: And just in response to your comments, the reason that I had inquired about that has to do with the fact that it seems like ADOT has a certain fiduciary responsibility to DPS. Am I correct in that? There's an ability for DPS to use ADOT funds.

MR. ROEHRICH: I guess I'd characterize it, Madam Chair, as the ability to use the state highway funds, HURF funds.

MR. HALIKOWSKI: So let me backtrack a little bit, Madam Chair. The Arizona Constitution, Section 9, Article 14, does allow the use of Highway User Revenue Fund fees generated for transportation sources to be used for the State Highway Patrol. ADOT cannot simply give DPS an amount of money based on that. The legislature has to take action and appropriate that money from the Highway User Revenue Fund or the State Highway Fund to the Department of Public Safety Highway

Patrol.

The statute currently limits that amount to \$10 million from each fund, 10 from the HURF, 10 from the Highway

Fund. But typically in budget years what's happened is they

have not withstood the statute. So they're saying ignoring the

limitations, we're going to provide this amount to the State

Highway Patrol, and that's ranged anywhere from 30 to 60 to 120

million dollars in given years, and that has all ben done in the

budget to offset the Highway Patrol costs, because if they're

not offset through the HURF highway fund, they have to be funded

out of State General Fund. So legislators have chosen, using

that Constitutional authority, to fund DPS Highway Patrol

effort.

CHAIRWOMAN BEAVER: Okay. Well, Director
Halikowski, the reason I'm asking this is realizing DPS that
does patrol the interstates, and that some of these forfeitures
happen on the interstates, some of them probably more
significant than the one that was used as an example here. But
if we're -- basically, they have the benefit to use our funds,
the ADOT funds, and of course, we do want to make sure that our
DPS have the funds they need to do their job. They're
protecting the citizens of Arizona and our guests, I guess.
People that vacation here. But I guess my question is: Is
there a significant amount of funds that DPS gets that we would
be unaware of that is in a fund that could be accessed by them

1 rather than funds from ADOT being used? But you're saying they 2 aren't budgeted, so they wouldn't be budgeted in DPS. They 3 wouldn't --4 MR. HALIKOWSKI: Well, I want to be careful, and 5 I'll bring up a former member of the Executive Budget Office, 6 Ms. Ward. I don't know if they're using those funds on Highway 7 Patrol issues or not. We have to get into the DPS budget, I'm 8 assuming --9 MS. WARD: Yes. 10 MR. HALIKOWSKI: -- and see where RICO funds are 11 being spent. I don't know if you want to comment further, but 12 they may be using them for Highway Patrol purposes or equipment 13 or something else. I can't answer that. (Inaudible.) 14 MS. WARD: Madam Chair, I can't speak 15 specifically if they are RICO funds, but from a state budgetary 16 perspective, understand that they have an -- DPS has an overall 17 budget that must be met through whatever funding sources, and if 18 those fund sources are included, what's left? They're pulling 19 and needing to utilize from HURF. The difficulty is, is the 20 overall shortfall of revenues in general. We have a -- we have 21 DPS needs that need to get met. It's just a matter of -- does 22 that make sense? 23 CHAIRWOMAN BEAVER: Yes. 24 MR. HALIKOWSKI: So DPS is funded partially out

of General Fund for non-Highway Patrol uses, and then the

1 Highway Patrol is funded from the HURF State Highway Fund. 2 MS. WARD: Madam Chair, Mr. Director, that's my 3 understanding. 4 MR. HALIKOWSKI: But with RICO funds, I know that 5 they may use that for any departmental issue, and without seeing 6 their budget, I couldn't tell you where those are being put. 7 MS. WARD: Madam Chair, Mr. Director, I cannot 8 speak to their specific use of RICO funds at DPS. 9 CHAIRWOMAN BEAVER: Well, based on what Mr. Lane 10 told us, it seems as though they have to apply for the funds 11 from the county attorney or the -- yeah, the AG's office, and 12 then they evaluate the request. So it doesn't sound as though 13 they're budgeted. I was just -- it just seemed like there was 14 these funds, and rather than using HURF funds, couldn't we use 15 those RICO funds, you know. But it seems like it's real 16 narrow --17 MR. HALIKOWSKI: Yeah. I would say that, Madam 18 Chair, if they are using the RICO funds, and maybe the AG can 19 clarify some of this, normally they're for probably single-time 20 purchases of some kind of law enforcement equipment, whether 21 that be vehicles or weapons or other tactical equipment. So I 22 can't say that none of those are getting to highway patrolmen. 23 I don't know if you have any --24 CHAIRWOMAN BEAVER: Basically, it's not a 25 dependable source of revenue.

1 MR. HALIKOWSKI: Correct. It's not a state 2 (inaudible). CHAIRWOMAN BEAVER: Still don't understand. 3 4 Okay. 5 MR. HALIKOWSKI: We don't know what's going to 6 come in and when. 7 CHAIRWOMAN BEAVER: Okay. Does anyone have any 8 additional -- no? 9 Okay. Thank you, Mr. Lane. MR. LANE: You're welcome. 10 11 CHAIRWOMAN BEAVER: Thank you. Okay. Speaking of highway user funds. 12 13 MR. ROEHRICH: So Madam Chair, the next item, number 11, last board meeting there was a comment made about the 14 Board wanting to discuss the possibility of either preparing or 15 16 developing a resolution regarding HURF or just wanted to have a discussion on the topic of HURF itself. Not fully understanding 17 the direction the Board wanted to go, we generalized and put 18 19 this item on so the Board can have a discussion whether it 20 pertains to either a resolution or any other general topics you have regarding HURF. And I know I've asked Ms. Ward to talk 21 about maybe some specifics depending upon the discussion or the 22 points of the HURF fund itself as the Board (inaudible) 23 interested in. But it is there as a general topic, and I don't 24 know what specific direction the Board was wanting to go with 25

1 | that discussion.

CHAIRWOMAN BEAVER: Board Member Stratton.

MR. STRATTON: Madam Chair, Floyd, I'm the one that brought this up at the last meeting pretty much, and my point being is in past positions I've held in administration, municipality and government and county government, I've felt firsthand how the effects of taking the HURF dollars to DPS and how with ADOT, and I've seen the League of Cities and Towns and County Supervisors Association year in, year out go to argue over these and try to protect us and help us, along with various other organizations and individuals. And sitting as a board of transportation, I just felt that it should be something we should consider possibly supporting those organizations and supporting, of course, ADOT and possibly looking at a potential resolution, whether the effects are good or bad may be should we consider that and discuss it.

MR. HALIKOWSKI: Madam Chair, if I may, could I offer a comment? As you're deliberating this, this year's budget that the governor's proposed, I think, lives in the neighborhood of \$80 million.

UNIDENTIFIED SPEAKER: 400. (Inaudible.)

MR. HALIKOWSKI: (Inaudible) over to DPS, Highway Patrol from HURF highway fund sources. And I would say that as ADOT's director, as I look at transportation, and we talked about transportation, you have to look at the overall system.

And the way we look at it is there are three legs to make a successful transportation system, three legs of the stool. One of those is obviously education of drivers to make sure that as best we can, they're ready to go out and understand the rules of the road and drive safely.

The second one is engineering, and we try to engineer the roads to make sure that they are safe for motorists to use and to keep fatalities and crashes down as much as possible. But even human nature, education obviously doesn't always work on drivers, and they don't follow the rules necessarily.

So the third leg of our stool in a successful and safe system is enforcement. And we support the governor's budget in the fact recognizing that enforcement in a transportation system certainly is a valid use of those dollars. I wish there were another source, if that were possible, but so far, even though we've talked a lot about that with the legislature and others and studied it. As you know, there is often a great reluctance to raise fees or taxes to do something.

So if we're not going to fund DPS out of HURF,
Highway Patrol, they're going to have to go to the General Fund.
And I'm sure as you're all aware, there are some great needs of
the General Fund, whether that's education, whether that's
what's going to happen with Medicaid on the federal level,
KidsCare, the list goes on. So I would just say that as you're

deliberating this, realize that, yes, it's coming out of transportation funds, but it's got to come from somewhere, and if it doesn't come out of transportation, then your Highway Patrol will be competing with all those interests in the General Fund for that very important leg of the stool (inaudible). So I just ask you to keep that in mind.

CHAIRWOMAN BEAVER: Okay. Board Member Thompson.
MR. THOMPSON: Thank you.

I think just like Steve mentioned, we up here represent a lot of transportation organizations. Our organizations that deal with transportation, they have constant high concern. Counties (inaudible) cities, there are many -- we've heard from the Rural Transportation Advisory Committee. We had several organizations throughout the state of Arizona, and they've prepared resolutions, comments, and I think every one of those need to be looked at so the governor or whoever in a leadership role can look at those concerns. Nothing more than that. We'd like to know -- have them acknowledge that these are the concerns from the public, and (inaudible) one supervisor last meeting, and I think that their concern (inaudible) 2001.

\$2 billion have come out of HURF funds. And in this year's budget, roughly about 108 million is again coming out. And so I think that's where the concern is. You begin to think how much could we do, how much improvement can we do at the local level using these funds, for safety and for the

traveling public as well as for school bus (inaudible). And I believe that -- we can get this information, bring all this information together and forward that, you know, to -- I think that would be a good support to the public and those people that we (inaudible) at leasts address it one way or another.

So thank you, Madam Chair.

CHAIRWOMAN BEAVER: Thank you.

Board Member Hammond.

MR. HAMMOND: When the question came up at the last board meeting, and now it's me again, I kind of understood it to mean what's our role as a board in passing some sort of resolution that we don't like the HURF fund sweep, or what -- or what's our position on it? And if that's a role of the Board, then we should discuss it and agree on it.

The -- to Board Member Thompson's point, our role in making sure the public understands what happens when we -- at least on the construction side or the delivery of road improvement side, what happens when \$100 million is taken out of budget? I think that is certainly a proper -- proper role.

I hadn't really spun the cube quite like Director Halikowski just did on the role of enforcement on our roads and the fact that the DPS has a legal, you know, claim, subject to legislature improve on HURF funds. So I'm not sure. It is a good discussion. What is our role as a board in balancing all of this formally, I guess, and resolutions and direct action, if

that's the right word. I don't -- I'm not quite sure what we legally can or should do or would want to do. Maybe that's why it's on the agenda.

MR. SELLERS: Madam Chair.

CHAIRWOMAN BEAVER: Yes. Board Member Sellers.

MR. SELLERS: Yeah. I think that it would be appropriate for our board to take a position that said we totally support fully funding DPS, or however that's worded, but that additional appropriate funding sources should be found to provide that support to stay within the Constitutional limits of the money available for HURF. And I'm not sure exactly how we word that, but I think that would be appropriate for the Board to take that position. I don't know how other people feel about that. But, you know, the governor, a budget or two ago, actually asked for an increase in registration, in the vehicle registration fees to cover DPS, and it didn't make it through the legislature. But so I think there's some sympathy even at the governor's office for what we're trying to accomplish here (inaudible) recognition of what's practical and what's real.

MR. HALIKOWSKI: Just so you know, Madam Chair, that was a suggestion ADOT had forwarded up to the governor on the registration fees, and he agreed to try and work through that through the legislature. I think the administration is very sensitive to the needs. The problem is there's just not enough resources for every (inaudible).

1 So the other thing I wanted to clarify is Board 2 Member Thompson said 2 billion has been taken out since 2001. 3 That's not all for DPS. There have --4 MR. THOMPSON: No. 5 MR. HALIKOWSKI: -- been VLT transfers out of the 6 HURF fund under both Democrat and Republican governors to 7 balance the General Fund. So when you look at that figure -and I don't know that it's 2 billion, I thought it was a billion 8 9 two or a billion three over that time frame -- but suffice to 10 say that the DPS portion is probably more like 400 million over 11 that time span. 12 CHAIRWOMAN BEAVER: Board Member Stratton. 13 MR. STRATTON: Just to put it in perspective for 14 myself, what percent of the DPS budget does the HURF fund? 15 MR. HALIKOWSKI: So the DPS Highway Patrol is 16 funded by the HURF. My understanding of (inaudible) look to 17 Kristine, is that you need about \$120 million a year plus 18 inflation to fund the Highway Patrol. I don't know what the 19 overall DPS budget is off the top of my head, but as we've 20 looked at how do you fund the Highway Patrol, that's generally 21 the figure we go after. 22 MR. STRATTON: So basically, we're 90 to 100 23 percent, typically, on an annual basis funding DPS? 24 (inaudible).

MR. HALIKOWSKI: As a state, yeah, we put in a

large percent to those.

MR. ROEHRICH: But the HURF paid for only the Highway Patrol, not any of the other administrative or any other --

MR. HALIKOWSKI: Right.

MR. ROEHRICH: -- enforcement or any other sections of DPS's role. And again, I don't know what the total budget is, so how much is the Highway Patrol portion of (inaudible) budget, I don't really know.

MR. HALIKOWSKI: And as was pointed out by Board Member Sellers, obviously the drafters of the Constitution thought that those funds should be eligible. The limits of 10 and 10 are actually statutory, not Constitutional.

CHAIRWOMAN BEAVER: Just for additional discussion, I'm aware we've had at least two NPOs and maybe a COG in my recent memory that have submitted resolutions from their organizations about the concerns about the HURF sweeps, and so I think this whole discussion is more -- even with regard to the RICO funds, is that another source of income? It's finding --

MR. HALIKOWSKI: I agree.

CHAIRWOMAN BEAVER: You know, we don't have a soda machine at the back of the room where we can all buy soda and fill, you know, the coffers with it. But I think that's where some of this is coming from, is because we're hearing from

it, whether it is the local municipalities, the county governments. You know, when they have pretty much built their budgets around that and it gets swept, you know, we're hearing from it. Maybe those letters we received from the NPOs, is there -- a suggestion here is what I'm asking for -- a way that we can forward those to the legislature in a nice sort of way?

MR. HALIKOWSKI: So I'm not trying to dissuade you, Madam Chair, from doing a resolution. That's fully within the Board's prerogative and choice do so.

I would say that the governor and the legislature are well aware of everyone's feelings on the HURF sweep, because so many people have done such an excellent job of bringing this issue up. But for myself, I looked at those HURF funds, that 100 to 120 million a year, sort of as a much smaller point in an overall larger issue, and that is that given inflation and fuel economy and Arizona's gas tax not being indexed, we're constantly losing ground with HURF funds every year. And the bigger question to me is that as you move into the future and look at ADOT's budget or the Board putting the budget into more and more maintenance and preservation and not capital, there's a bigger question of how we're going to fund not only DPS, but transportation overall in the future.

So while this is a point in an argument, I get concerned that people get too hung up on this smaller issue when we really should be looking at in larger context how are we

going to fund all these things that are needed, enforcement included, in the future.

CHAIRWOMAN BEAVER: Does anyone have any additional questions?

I think the only thing I would add, it sounds like we're at a point of, okay, do we look at sending forward a resolution to the -- possibly to the legislature, or by our discussion, are we keeping it percolated up, bubbled up where when someone reads our minutes, they realize that it's still a concern?

MR. ROEHRICH: Well, Madam Chair, if I could ask

-- maybe offer a couple more comments. Whether the Board

chooses to do something collectively that you all sign off,

approve and it moves forward, or individually, you have the

ability to express your opinion as a -- not just a board member,

a citizen of the state with legislators, with the governor's

office. You're all appointed by the governor, some obviously a

different governor than the current one.

Individually, you have the ability to voice whatever opinion you want, however you choose to do it, as a citizen or even as a board member. But collectively, if you all decide you want to do something as a body, then you need to come to some consensus exactly what that is, and then you would need to direct us on what it is you want us to prepare or assist in preparing.

even with the director here. It's important that ADOT is an agency -- is a cabinet position that reports directly to the governor. So I know that John said that -- as the director said, we support the governor's ability to develop and craft a budget. We support the legislature's ability, then, to go through their process and approve that budget.

So if there's an issue that is going up that is going to be critical of that process or is pointed in a way that makes it a defensive tone towards the preparation of that process, it needs to come from the Board, because the department will not carry that voice forward. We support the ability of our elected leaders to develop and manage the state government as best as possible.

So in discussing exactly what actions the Board may want to take or where they want to go, we would need to really know specifically what does the Board want us to prepare? And then collectively, you all need to come to a decision on how you reach consensus that agrees to move forward with that as an action item.

MR. HAMMOND: To a --

CHAIRWOMAN BEAVER: Board Member Hammond.

MR. HAMMOND: I'm sorry. Thank you, Chairwoman.

To that point, would it be appropriate for us to develop -- I mean, have we ever developed a recommendation on

how we might resolve this between gas tax, vehicle license tax? I mean, do we have a role in taking a balanced look at where the possibilities are and making a recommendation? And then if we do have a role as a board, can staff help us on that, or do we have to form a -- you know, a 501(c)(3) back and do it ourselves and then bring it to staff. I mean, what is the process?

Because I think that really goes to your question, Steve, is where do we -- where do we fit in as a board in helping solve this issue?

MR. STRATTON: One of the points of that

(inaudible) is I'm not quite sure either. That's why I asked

for it to be on the agenda so we could discuss it. But if the

governor did have a task force to discuss options of raising

money, then maybe that would be the point of discussion we

should consider rather than a resolution to passing not to sweep

HURF, maybe to consider if there's an option that we saw from

the task force that we would want to support, and maybe go that

route. I'm not sure if that would be the better method or not.

CHAIRWOMAN BEAVER: So --

MR. STRATTON: Or an option overall.

CHAIRWOMAN BEAVER: So am I hearing that we would like to bring this back maybe at a study session to discuss it further? I do recall and I would ask, if we could, when Steve Christy was chairman, I do remember, and I went back and located it, it was an estimated jurisdiction/program funding loss due to

proposed excess HURF diversion for the F -- FY 2014. And it was interesting, because it totally broke it down, city, special allocation, county, State Highway Fund. So is it possible -- I don't know where this came from at that time, but we could have --

MR. HALIKOWSKI: Certainly it sounds like part of a budget, but going back to Board Member Hammond's question, we could certainly help you if you give us direction on what you're looking to draft and getting something drafted.

MR. ROEHRICH: Or additional information that you may need that we think we can research. That -- we're here to staff that.

MR. HALIKOWSKI: Right.

MR. ROEHRICH: What we're not here to do is point you in the direction where we think you want to go. You need to tell us the direction you're going so we can help support that. I guess that was the point I was trying to make.

CHAIRWOMAN BEAVER: Board Member Hammond.

MR. HAMMOND: You know, maybe I can help frame it just for resolution. We have that task force that the governor put together, and they came out with a lot of recommendations. Should we look at that as a board and say, you know, of these recommendations, this is what we really support, and at least get that message out? Is that -- I mean --

CHAIRWOMAN BEAVER: That sounds --

MR. HAMMOND: -- is that a good path or -- we don't want to re-invent the wheel. There was a lot of good, smart people on that task force. And maybe we should weigh in formally on that and then try to put some weight behind it, because I think it's one of those documents very easily could end up on the shelf, you know, for lack of a second, and maybe they need us to weigh in.

MR. HALIKOWSKI: Well, and to that point, Madam Chair, Board Member Hammond, there have been, during my time in state service, a number of these types of studies that are done under various governors, and most of them do become what I call credenza wear. So it would not, I would say -- I would say it would be good for the Board to look at those and weigh in on those. That would be proper in your role, and we could come up in a study session and walk through the recommendations with you.

CHAIRWOMAN BEAVER: So do I hear -- I think that's kind of our -- just by looking at us here, we would like to maybe have --

MR. HALIKOWSKI: I'm sorry. May have interrupted (inaudible).

CHAIRWOMAN BEAVER: Well, I kind of thought he was agreeing with me on that point. But I think a study session would be good if we can look at the recommendations that they came up with where we could look at those -- evaluate the ones

that we feel that we could go forward, because this doesn't -in my term on the Board, we are discussing this every year. It
hasn't changed. It just -- it's there. And I think until the
legislature or -- maybe today's St. Patrick's Day, that little,
you know, bucket of gold or something will appear, but if it
doesn't, we're going to have to keep trudging forward trying to
find a resolution to this, you know.

MR. HALIKOWSKI: So Madam Chair, I think that the study session, what I'd like to suggest is that we bring together the various efforts we've seen, not to go through them exhaustively, but over the years the various efforts we've seen with a little bit of explanation of their recommendations, and then some of the efforts that are going on currently, because there are groups such as Transportation Business Partners, which are made up of the Arizona Chamber of Commerce, Arizona Associated General Contractors, the trucking association (inaudible) that are also looking at this and making recommendations. So we could brief you on what's happening today around us.

CHAIRWOMAN BEAVER: I -- Board Member Stratton.

MR. STRATTON: It's getting kind of late in the legislative season, I believe, at this point. Personally, I don't have enough information yet, I don't believe, to decide what the appropriate role as a board would be. I know individually how I feel and what I support. I would like to go

through -- maybe suggest that we individually voice our opinions as one of the options for this year, but collectively through this year, I think it's something we need to discuss and come to some type of resolution as a board that we all support over the next legislative session.

CHAIRWOMAN BEAVER: Yes. Board Member Thompson.

MR. THOMPSON: Madam Chair, and thank you for your remark on my -- for that comment. We have -- all these organizations have big concerns, this issue here. So I -- as part of what we're going to -- how we're going to move forward, I'd like to incorporate (inaudible) to what we're going to put together, those ideas are -- come in from the (inaudible) organizations and have already prepared something in writing. Together (inaudible) you know, forward (inaudible). I think that way we know that we're moving forward to the next level on their concerns. I know that several recommendations have been made, come (inaudible). So again, I do appreciate, you know, the discussion on that. So thank you.

MR. HALIKOWSKI: And Madam Chair, Board Member, we will gather up all those resolutions for the Board.

CHAIRWOMAN BEAVER: Okay. And Director

Halikowski, would it be possible if we could also have one of

these, a current one, that -- because these are the communities

around the state that are being affected by it. So if we're

going to be looking at trying to come up with the best solutions

for fixing the problem, we might also, depending if it was to go to the legislature, be able to say this is the effect of what those sweeps are doing around the state.

MR. HALIKOWSKI: I believe that's the budget document. I don't know where it came from, but if we can get a copy -- and I'll work with our CFO and we'll find the relevant information in the current governor's proposal. I don't know if JLBC's put a budget proposal out yet, but we'll check and see, because very often you'll have the governor's proposed and the (inaudible).

MR. ROEHRICH: In addition, Madam Chair, we'll resend out also the -- a link that the Service Transportation Funding Task Force put together. I know we'd sent it out previously, but we'll send it out again as a reminder so that you'll be able to access that, see what is in the report. Then we can discuss that as you recommend on the study suggestion.

MR. HALIKOWSKI: But going back to Board Member Stratton's comment, I would certainly urge you as a board, whether individually or collectively, to have that relationship and communication with the legislature, with the transportation (inaudible) chairs. As Board Member Thompson and I talked about today, those are critically important that they hear from the constituents.

CHAIRWOMAN BEAVER: Thank you.

I think we've beat this one up.

Okay. Let's move on to item 12. It's the change 1 of location for the October 20th, 2017 State Transportation 2 Board meeting. It's been requested that we move the location, 3 which was set for Sierra Vista, to Prescott Valley to coincide 4 with the change in location of the Rural Transportation Summit, 5 which was moved from Sierra Vista to Prescott Valley. Do we 6 7 have a motion? MR. STRATTON: So moved. 8 MR. THOMPSON: Second. 9 CHAIRWOMAN BEAVER: Motion by Board Member 10 Stratton, seconded by Board Member Thompson to approve the 11 change of venue for the October 20th State Transportation -- STB 12 13 meeting. All those in favor? 14 15 BOARD MEMBERS: Aye. CHAIRWOMAN BEAVER: All those opposed? 16 17 motion carries. Do we have any suggestions for future board 18 meetings? I think we did just discuss the whole aspect with 19 20 regard to HURF at a study session. MR. ROEHRICH: Yes, ma'am. We're -- obviously 21 we've got the study session in May where we'll wrap up the 22 tentative five-year program. So we've got a couple items there, 23 but there are a few other items that we've been carrying for 24 board agendas that I know we'll put on. 25

Mr. Stratton, you asked for an update on the wrong-way driving countermeasures that we've been doing in the valley, and Madam Chair, you wanted an update on the Grand Canyon Airport in the near future. So we are looking at those items, and as we get prepared to have those ready to present, then Madam Chair, I'll work with you on what would be the best place to put those items on.

And then this -- now this new item, then we can talk about the HURF, different funding and HURF options and issues that have been going on with other entities, bring that discussion in. That's the third agenda item. Maybe that all gets wrapped up in a study session later this year. (Inaudible) we'll see as we prepare that, and I'll work with you, Madam Chair, to get those scheduled. So those are the three items that I know that we're tracking that are outstanding.

CHAIRWOMAN BEAVER: Thank you.

(End of requested excerpt.)

<u>Adjournment</u>

A motion to adjourn the March 17, 2017 Board meeting was made by Michael Hammond and seconded by Jesse Thompson. In a voice vote, the motion carries.

Meeting adjourned at 11:25 a.m. MST.

Deanna Beaver, Chairwoman State Transportation Board

lanna Beauer

John Halikowski, Director

Arizona Department of Transportation