

STATE TRANSPORTATION BOARD PUBLIC HEARING MINUTES

9:00 a.m., Friday, April 21, 2017

Coconino County Administration Building

First Floor Board Meeting Room

219 East Cherry Avenue

Flagstaff, AZ 86001

Pledge

The Pledge of Allegiance was led by Board member Jesse Thompson.

Roll call by Floyd Roehrich

In attendance: Deanna Beaver, William Cuthbertson, Joe La Rue, Jack Sellers, Michael Hammond, Steve Stratton and Jesse Thompson.

Absent: None.

Title VI of the Civil Rights Act

Floyd Roehrich reminded all attendees to fill out survey cards to assist our Civil Rights Department.

Call to the Audience for the 2018-2022 ADOT Tentative Five-Year Transportation Facilities Construction Program:

The following members of the public addressed the Board:

1. Liz Archuleta, Chair, Coconino County Board of Supervisors, welcome comments to the Board, need a permanent funding solution, not just stopping sweeps
2. Art Babbott, Supervisor, Coconino County Board of Supervisors, re: 5-Yr Construction Program, welcome comments, gridlock issues, 4th street overpass partnering project
3. Coral Evans, Mayor, City of Flagstaff, re: 5-Yr Construction Program, welcome comments, work on Plaza Way right turn lane, 4th Street bridge project, request to add project to program, \$1.8 million and \$2.2 million and locals will add \$5 million
4. Julie Pastre, CEO, Flagstaff Greater Chamber of Commerce, re: replace 4th Street bridge, 5-Yr Construction Program
5. Steve Moss, Supervisor, District 5, Mohave County, re: SR95, Laughlin to Needles bridges, seniors repair needed, concerns at planned roundabouts, Vanderslice project, planned alternative route that needs further study, North-South Access on Highway 95
6. Craig McFarland, Mayor, Casa Grande, re: Sun Corridor MPO, City of Casa Grande address I-10 between Phoenix and Casa Grande
7. Jean Bishop, Mohave County Supervisor, re: move up the Kingman West TI in the 5-Yr Construction Program, appreciate Alvin Stump and Michele Biggs, traffic congestion will back traffic into the interstate
8. Craig Brown, Yavapai County Supervisor and CYMPO Chair, re: October Rural Transportation Summit, I-17 corridor, keep projects in the 5-Yr program
9. Billie Orr, Prescott City Council, re: requesting SR 69 projects in the 5-Yr Program, \$1 million local funds to pay for design, working JPA to accelerate the project
10. Terry Nolan, Mayor, Town of Dewey Humboldt and CYMPO member, re: SR 69 project, add to the 5-Yr program, appreciate Alvin Stump, I-40 Williams to Flagstaff needs repair
11. Bruce Bracker, Supervisor Santa Cruz County, re: SR189 looking for funding for the full build-out, Phase 2, add Ruby Road TI
12. Dawnafe Whitesinger, Navajo County Supervisor, White Mountain Regional Transportation Committee, re: letter sent and also distributed at the meeting, pavement preservation needs in their area

13. Jeff Melbeck, FMPO vice chair, NAPTA, re: New work plan, vision to create finest transportation system in the country, funding to partner on replacement of 4th Street bridge
14. Jerry Showalter, vice chair Traffic Matters, re: traffic backups on SR 89A in Oak Creek Canyon, 5 hour work session with 51 people representing 21 agencies. 1 ½ hour congested delays on weekends, improvements are needed on SR 89A
15. Virgil D. Nez, Teesto Plan and Zone, Teesto Community Hopi, re: needed road repairs in their area. 13 days during the school year, kids can't make it to school due to flooded roads.
16. Cathy Rosengrant, re: US 93 and I-40 improvements, move up in the 5-Yr program
17. John Moffatt, Economic Development Director, re: 3rd fastest mid-size county for job growth, Sonoran Corridor, SR 410 EIS, SR189 project and add SR 410 into the program for construction
18. Marcia Ellis, Traffic Matters, re: SR 89A in Oak Creek Canyon, safety concerns for emergency response due to congestion, looking for transit grant to study a plan, add into the 5-Yr Program
19. Pascal Berlioux, Executive Director, Eastern AZ Counties, re: federal government controlled lands, one-Safety; two-preservation, and three-economic development, Sr260 Lion Springs Project, Sr 377 Project battlement locations
20. John Stifman, CEO, Economic Collaborating of Northern AZ (ECONA), re: 4th Street bridge project
21. Alicyn Gitlin, Sierra Club-Grand Canyon Chapter, re: Grand Canyon Airport, \$16 million improvements, part of master planning process, is ADOT using their comments in the planning process, NEPA process on the entire project
22. Joe Shannon, Sierra Club – Plateau Conservation Committee, re: opposition of expansion of Grand Canyon Airport
23. Dr. Robin Silver, Central for Biological Diversity/Maricopa Audubon, re: frustration over 30 years with ADOT and State Transportation Board, oppose the expansion of the Grand Canyon Airport, San Pedro River is the last flowing rivers in the Southwest, Taxiway J, proposed project in the tentative program
24. Matt Patterson, Public Works Director, Town of Pinetop Lakeside, re: need more pavement preservation work in their region

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April 21, 2017

I N D E X

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PUBLIC HEARING ON FY 2018-2022 FIVE-YEAR TRANSPORTATION FACILITIES CONSTRUCTION PROGRAM (Bret Anderson)3

P R O C E E D I N G S

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3 CHAIRWOMAN BEAVER: So under the public hearing
4 presentation, Mr. Roehrich, I know you're wearing multiple hats
5 today.

6 MR. ROEHRICH: Bret's here, ma'am. So Madam
7 Chair, Bret Anderson will go through the public hearing in the
8 tentative program.

9 CHAIRWOMAN BEAVER: Okay. Great. Welcome, Bret.

10 MR. ANDERSON: Thank you, Madam Chair.

11 I'd just like to recognize a couple of folks.
12 You'll notice that Lynn Sugiyama (phonetic) is not here today.
13 So I'm wearing his hat today as well. So I'm back here working
14 the computers, and I have a number of folks that help us out
15 with the -- putting this program together and putting this
16 presentation to go on and making sure it goes well.

17 I have Mark Raeford (phonetic) and Clem Ligoeki,
18 and then Qui King (phonetic) is out there manning the tables out
19 there. And then, also, our interim director, Todd Emory
20 (phonetic), is trying to hide back here. So he's out here
21 helping us out on making sure that we stay on point and get
22 things going here for us.

23 So I have -- I'll take a few minutes and go
24 through our tentative program. You have seen this presentation.
25 This will be the same presentation for -- as we did in Tucson.

1 It will be the same presentation as we have today, and then I'm
2 running everybody out. So that's a good sign. And then it will
3 be the same presentation again in the Phoenix meeting. And it
4 will have all of our comments, and we'll compile all those, put
5 everything together, and we'll have a good discussion at the end
6 of May.

7 Just to let you know, since our last public
8 comment time, we've had about 58 comments. Thirty-nine of those
9 come from our SurveyMonkey that's out on our website, and 11
10 emailed comments, and there's been multiple email comments right
11 to myself as well to talk about spelling errors and some minor
12 things in it. And then, also, eight speaker comments from last
13 time, and then we'll also capture the comments that have been
14 here today as well to go as part of the public record for our
15 public comment time. So we thank all of those that have made
16 comments, and we'll put them into our recommendations as we make
17 final plans for the final program.

18 So with that, we'll move right into the -- I'm
19 going to go through a background of the five-year program of how
20 this all comes together and overview of our assets, the delivery
21 program. We'll talk about the PAG program.

22 Oh, and by the way, Chairwoman Beaver, I would
23 love to be able to take all the items on the agenda at one time
24 rather than go through each one from last time, if that's all
25 right with you, just to let -- I know there's several items.

1 Thanks.

2 CHAIRWOMAN BEAVER: Yes.

3 MR. ANDERSON: Great. So -- and then we'll go
4 through the Airport program, and then we'll talk about some next
5 steps.

6 So in the background, as we develop this program,
7 it is developed collaboratively with you, the State
8 Transportation Board, our ADOT divisions, our Information
9 Delivery and Operations division, our TSMO division, our
10 financial management and MPD, and of course, our regional
11 partners.

12 As we talk about our regional partners, I also
13 want to recognize Dave Wessel, FMPO, and Chris Bridges, who was
14 here. He may be one of the guys that I ran out. And from
15 CYMPO. And then also I wanted to recognize, too, at our last
16 meeting all of our regional planners. As we talked about this
17 program and put things together, we're always in communication
18 and making sure that we're capturing everything and looking at
19 their plans.

20 This program is approved annually, and each
21 fiscal year starts July 1, and then it must be fiscally
22 constrained. So that's a real important piece of our thing.
23 And then we'll talk about a six- to ten-year program that's --
24 that helps capture some of our projects, our expansion projects
25 that are outside that current five-year program.

1 So go over our -- an overview of our assets of
2 what we have, and some of our assets that we have are all roads,
3 the bridges, the guardrails, anything -- the signs. Anything
4 that is associated with our roadways; the drainage. All of that
5 stuff right now, it's estimated at about \$20.7 billion. That's
6 from our comprehensive annual financial report that our
7 financial group puts together. To replace that today would be
8 well over \$200 billion without a commitment to preservation and
9 maintenance and to taking care of that system. So just a point.
10 We have a really big system to take care of, and we have to
11 maintain and watch over that.

12 Here's our -- this is the condition of our bridge
13 system. We have -- you notice that about 3 percent of our
14 bridges are in what we call a poor condition. Now, as I say
15 "poor," it does not mean that they are unsafe to drive on. They
16 are very safe to drive on. They are safe to cross. But it's
17 below where want to make sure that they are in a state of good
18 repair.

19 You will notice, though, that a little bit of
20 that yellow area on these charts, that yellow is starting to
21 grow a little bit. Some of our system is getting older, and as
22 you get older, some things start to not come back together as
23 well. So we want to make sure that we take care of our bridges
24 and make sure that they're in a state of good repair, and we can
25 take care of them and they'll last a long time for our public.

1 This is a chart of our pavement condition. The
2 top of our graph is the interstate piece of it, and the bottom
3 half is the non-interstate. Again, you'll notice that
4 everything is doing pretty good, but there is a drop. It's
5 starting to trend on a downward trend. That is because our
6 system, again, is getting older, and we need to start focusing
7 on a little bit more money towards those -- towards the
8 interstate. And as with the MAP-21 and the FASTLANE Act, there
9 are performance measures. So we will be having those
10 performance measures being looked at for the next transportation
11 bill, and so we want to make sure that we'll -- we're setting
12 targets and getting those ready to go. We'll -- I'm sure we'll
13 see some more information on that down the road. So stay tuned.

14 The tentative five-year highway program. Here's
15 the delivery program. This chart represents -- includes both
16 MAG and PAG. MAG is the Maricopa Association Government, and
17 PAG is the Pima Association Government as well, and this
18 represents about 52 percent. This year's, the 2018-2020
19 program, represents about 52 percent expansion, 36 percent
20 preservation, and 13 percent in the modernization category.
21 Last year we were at about 44 percent expansion. So you have
22 seen a little bit of a growth in the expansion area. Again,
23 this does include MAG and PAG, which have dedicated funding
24 sources for expansion projects.

25 Moving to the next slide here, talking about the

1 Greater Arizona piece. This represents -- you'll see that the
2 big chunk of that is -- 59 percent is preservation; the majority
3 of this chart. So expansion has increased from 14 percent last
4 year to 21 percent this year due to some FASTLANE grant funding,
5 dedicated funding to I-10 and SR-189 from the legislature.

6 Preservation is holding steady from last year.
7 It was 58 percent. So we're 59, so we're growing it a little
8 bit. We do need to grow it just a little bit more to help
9 maintain that system and keep it in a state of good repair.

10 You'll see this slide here. This is kind of how
11 we've started to program over the last little bit by chunks of
12 money. That green, the green bar represents preservation. The
13 red bar is modernization. The blue represents expansion. And
14 the gold and the purple are project development options here.

15 You'll notice here, this is one thing that I like
16 to point out, is that -- excuse me -- over the last -- I've been
17 doing the five-year program for about seven years now, and we've
18 always struggled to get to that preservation cap to make sure
19 that we're taking care of our funding and getting things --
20 getting our roads and bridges in this -- in a -- keeping them up
21 to speed, and you'll notice in those last three years, we hit
22 that \$260 million mark.

23 And so that's -- it's an exciting moment for me,
24 because we have been trying to hit that mark for the last -- you
25 know, last four or five years. However, when we get to a slide

1 down the road, our six- to ten-year program, the preservation
2 number has jumped up to 320. I'll point that out when we get to
3 there. So we get to where we think we need to go, and our long-
4 range plan tells us that we've got to go a little bit higher.
5 So that's kind of some frustrating level, but it is the growth
6 of our system and how things are going along.

7 Moving on, I'll highlight some expansion projects
8 that we have. In fiscal year 2018, you'll notice that we have
9 about \$137 million in that program there. Well, it's about
10 100 -- I need to put my glasses on. I'm getting older, too. So
11 it's about \$173 million for expansion, and you'll notice that
12 there's 137 million dedicated just for I-10 projects in the
13 Pinal County area. That's 85 million for the Picacho Peak
14 section, 40 million for Early to I-8, and that \$12 million dust
15 protection program that we're planning on moving that -- moving
16 those projects and having those ready to go. Again, a lot of
17 that was funding that came forth through the legislature and the
18 FASTLANE Act as well.

19 And then moving on -- oh, and then not to forget
20 US-93, the 35 million for the Carrow to Stephens sections, that
21 helps us get to two lane -- or four-lane divided highway.

22 In year two of the program of 2019, you'll see
23 that we have about \$69 million for SR-189 to do the design/build
24 phase one, 5 million to do some design of Cane Springs on 93,
25 and some five -- a \$5 million project to get the I-40/US-93/West

1 Kingman TI phase one, get that design ready to go. And then
2 you'll also notice that there's about 15 million of I-17 slated
3 for the design in 2019. So we've got a lot of design projects
4 stacking up in the queue getting ready to go.

5 All right. In year 2020, we have \$41 million for
6 the 93 -- the US-93, the gap project. Some -- another \$5
7 million to do some design, \$10 million for right-of-way, and
8 then \$5 million to start the design for the SR-260/Lyon Springs
9 section. So we are getting ready to go and have things on the
10 table so we can deliver some good expansion projects.

11 You'll notice in the last five -- the last two
12 years of the five-year program for the 2018-2022 program, you'll
13 have \$128 million slated for I-17 Anthem to Sunset Point.
14 There's -- and then -- excuse me -- Maricopa -- MAG has put in
15 \$50 million to help get I-17 widened north of Anthem. That is
16 proposed with their MAG regional council, their rebalancing of
17 their five-year -- of their cash flow of their program, and
18 that, I believe, is in the program still.

19 They're still waiting for exactly what it is they
20 want to do on I-17, but there's some segments that are ready to
21 go, and they are just still waiting for the environmental
22 information to get ready to go and exactly what it is they want
23 to do. But we'll come forth with a better idea down the road,
24 and we'll be able to bring that back to you.

25 One of the things that I'd like to point out here

1 on this slide is that you'll notice many of these projects,
2 these expansion projects, starting out with the project in
3 I-189, down around Nogales area, and then all the way up into
4 the Kingman area, do follow the corridor of the I-11 corridor.
5 I just wanted to point that out as well. So these were -- these
6 projects, here's where they represent (inaudible).

7 MR. ROEHRICH: (Inaudible) you can talk faster.

8 MR. ANDERSON: I need to get out of here. I need
9 to talk faster and get out of here. That's good. Thank you,
10 Floyd. Small crowd.

11 So here is the next -- in our six- to ten-year
12 program, this is where we like to stage our construction
13 projects and have them ready to go. So as things come along,
14 and money is available, we can just move things forward. You'll
15 notice that in the 2023, we have the Cane Springs construction
16 piece where the design was, I believe, in 2020, and then you'll
17 see the \$45 million for the 260/Lyon Springs sections. That
18 construction is also slated to come in mid-2023.

19 And then there was a comment, also, as well on
20 I-10 between Casa Grande and Phoenix covers, which is the Gila
21 River Indian Community. We have about \$33 million slated out
22 there in our tenth year of the five-year -- or the ten-year
23 program. So we'll start looking at those things. And so these
24 are things that are maybe at that -- not right down on our radar
25 screen, but not off the radar screen. So they're not right

1 close, ready to go, but we'll have them staged and get the
2 design ready and have things ready to go if we need to.

3 This slide you can see represents the
4 preservation program that we have for '18 to 2022. Now, this is
5 not all of the preservation projects. These are just a few of
6 the projects across the state. The map does kind of represent
7 all the projects that we have.

8 Next slide here we have is the modernization
9 category of projects. A couple of important ones that we have
10 are the Deck Park Tunnel lighting in Phoenix, a number of safety
11 projects, some port of entry truck screening projects, some
12 passing and climbing lanes as well, and there's some
13 intersection safety improvement projects and some shoulder
14 widenings, and also some ITS signs, putting out some digital
15 messaging signs.

16 So moving on here. Here's a summary that we have
17 of a tentative program. I won't read the whole slide there.
18 You can kind of highlight some of these that are there. Again,
19 the West Kingman TI is in there, as well as the 260, design of
20 Lyon Springs, and then the funding from FASTLANE and the
21 legislature helping to accelerate some of the I-10 projects that
22 we have, and the 189.

23 Moving on to the Pima Association of Government,
24 again, just wanted to point out that there is a partnership that
25 we have with Pima Association of Governments in the Tucson area.

1 You'll notice that, again, a lot of the projects that you have
2 here are -- fit more in the expansion category. You know, about
3 82 percent is the expansion, and about 18 percent is
4 modernization. Again, they have a dedicated funding source that
5 goes right for these projects that they have in that area.

6 Moving on to the Maricopa region. Again, you'll
7 see here the majority of their projects are in the expansion,
8 expansion type of project, because they do have a dedicated
9 funding source. One thing that I would like to point out that
10 there is -- this is all contingent upon MAG's regional council.
11 I believe that they approved that at the March meeting. March
12 -- at the end of March. So this -- so I just wanted to make
13 sure that, again, once we put this out, it is contingent upon
14 MAG, and then we do work with them to update it throughout the
15 year.

16 All right. So now we have the airport program.
17 This is -- this is what governs it, the Arizona Revised Statutes,
18 the State Aviation Fund of how the airport collects the taxes
19 and collects the money for the airports fees.

20 Again, you'll notice this program is
21 significantly down. There were some funding sweeps in 2015, and
22 they're still trying to recover from some of that. There are
23 ongoing meetings to figure out exactly what the cash flow looks
24 like for the aeronautics program. We're working -- I think our
25 -- Todd Emory had a meeting just this is last week to discuss

1 exactly what can be done and how we can move forward with that.
2 So by the end of our five-year program public comment time,
3 we'll have an answer and have a good meeting at the study
4 session in May.

5 Which leads me to our next steps. So we've had
6 one in Tucson. We're here today in Flagstaff, and then we're
7 going to meet next month in Phoenix, a couple of times in May,
8 and then we'll present that final program to you in June in the
9 Payson meeting. And then we'll get the -- hand deliver the
10 letters and everything to the Governor's office by June 30th.
11 And then we start the road on July 1st, 2017, and then I start
12 working on the 2019 program.

13 So with that, I will try to answer any questions
14 that you might have. If not...

15 CHAIRWOMAN BEAVER: Do we have a motion to
16 adjourn the public hearing?

17 MR. SELLERS: So moved.

18 MR. THOMPSON: Second.

19 CHAIRWOMAN BEAVER: Okay. It's been -- motion by
20 Jack Sellers, seconded by Jesse Thompson to adjourn the public
21 hearing on the 2018-2022 Tentative Five-Year Transportation
22 Facilities Construction Program.

23 All those in favor?

24 BOARD MEMBERS: Aye.

25 CHAIRWOMAN BEAVER: All those opposed? Motion

1 carries.

2 (End of public hearing.)

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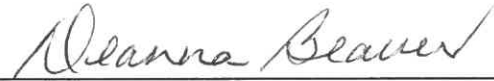
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Adjournment

A motion to adjourn the April 21, 2017 Public Hearing was made by Jack Sellers and seconded by Jesse Thompson. In a voice vote, the motion carries.

Meeting adjourned at 10:33 MST.



Deanna Beaver, Chairwoman
State Transportation Board



Floyd P. Roehrich, Jr., Executive Officer
Arizona Department of Transportation